ENGROSSED

Senate Bill No. 304

(By Senators Miller, Williams, Beach, D. Hall, Nohe, Sypolt, Snyder and Stollings)

[Introduced January 26, 2015; referred to the Committee on Agriculture and Rural Development; and then to the Committee on the Judiciary.]

A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, designated §19-35-1, §19-35-2, §19-35-3, §19-35-4 and §19-35-5, all relating to farmers markets; stating purpose and definitions; establishing farmers market vendor permit, scope and fees; permitting consignment farmers markets; and requiring rulemaking.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new article, designated §19-35-1, §19-35-2, §19-35-3, §19-35-4 and §19-35-5, all to read as follows:

ARTICLE 35. FARMERS MARKETS.

§19-35-1. Purpose.

- 1 (a) Farmers markets are critical incubators for small farm and food businesses because they
- 2 offer an inexpensive, accessible, entry-level market for reaching consumers directly, though research
- 3 has shown that the average vendor makes only a nominal dollar amount in sales on any given market
- 4 day.

- 1 (b) The Legislature recognizes a rising and existing consumer-driven market interested in
- 2 purchasing locally grown food, which keeps food dollars circulating in the state's economy. The
- 3 number of farmers markets and the variety of products sold at farmers markets has increased
- 4 significantly in the past ten years, adding millions of dollars to the state's economy.
- 5 (c) The increase of West Virginia farm production to meet the state's in-season demand for
- 6 fresh fruit and vegetables would create over 1,700 jobs and add over \$100 million to the state's
- 7 economy. The Legislature has found that encouraging locally grown and raised food is important to
- 8 the health and welfare of the citizens of West Virginia.
- 9 (d) However, permit fees and requirements for farmers market vendors can vary widely from
- 0 county to county and from one regulatory official to the other. Current food permit categories are not
- 11 designed for farmers markets and their vendors, but rather for restaurants, grocery stores or
- 12 concessioners;
- 13 (e) The West Virginia Department of Health and Human Resources, in conjunction with the
- 14 West Virginia Department of Agriculture and the West Virginia Farmers Market Association, has
- 15 issued a Farmers Market Vendor Guide and Memorandum F-16, Food Permits at Farmers Markets.
- 16 These guidelines are not being applied consistently by local health departments and are causing great
- 17 difficulty and confusion for vendors selling goods at farmers markets.
- 18 (f) Further, food permits required for farmers market vendors are currently not recognized
- 19 across county lines, putting additional regulatory and fiscal burdens on vendors selling in more than
- 20 one county.
- 21 §19-35-2. Definitions.

- 1 For purposes of this article:
- 2 (a) "Farm and food product" means any agriculture, horticulture, agroforestry, animal
- 3 husbandry, dairy, livestock, cottage food, beekeeping or other similar product. Farm and food
- 4 products are to be labeled as "West Virginia grown" or otherwise properly labeled.
- 5 (b) "Farmers market" means:
- 6 (1) A traditional farmers market, in which two or more vendors gather to sell farm and food 7 products directly to consumers;
- 8 (2) An on-farm market or farm stand run by an individual producer that sells farm and food9 products;
- 10 (3) An online farmers market in which two or more vendors collectively market farm and 11 food products and retain ownership of those products until they are sold; and
- 12 (4) A consignment farmers market.
- 13 (c) "Farmers market vendor" or "vendor" means a person or entity that sells farm and food 14 products at a farmers market.

15 §19-35-3. Farmers market vendor permit; scope.

- 16 (a) The West Virginia Department of Health and Human Resources shall establish a uniform 17 farmers market vendor permit for vendors that sell farm and food products to the public necessitating 18 a food permit. No additional, unnecessary or duplicative permits may be issued to a vendor by a 19 health department.
- 20 (b) Vendors delivering their products to a consignment farmers market and vendors selling 21 fresh, uncut produce or other exempted farm and food products are not required to obtain a farmers

- 1 market vendor permit or a retail food establishment permit.
- 2 (c) A farmers market vendor permit is issued by the local health department in which the 3 vendor is domiciled.
- 4 (d) A farmers market vendor permit is valid throughout West Virginia and shall be 5 recognized by all health departments.
- 6 (e) A farmers market vendor permit is \$15 annually. The fee for the permit shall be collected
 7 and deposited in accordance with subsection (6), section eleven, article two, chapter sixteen of this
 8 code.
- 9 (f) A local health department has the right to inspect and issue citations for a farmers market lovendor at any farmers market in its jurisdiction, or at the vendor's home or business address, regardless of whether it issued the permit.
- 12 (g) Nothing in this article eliminates or limits other state and federal rules and regulations
 13 that apply to certain farm and food products sold at a farmers market or a consignment farmers
 14 market.

15 §19-35-4. Consignment farmers market.

- 16 (a) A consignment farmers market is a farmers market in which two or more vendors deliver 17 their own farm and food products to a common location maintained by a third party who markets the 18 vendors' products and receives a percentage share of the profits from sales. The individual vendor 19 retains ownership of the farm and food product until it is sold.
- 20 (b) A consignment farmers market shall obtain a food establishment permit issued by the 21 local health department. Individual vendors are not required to obtain a farmers market vendor

1 permit unless the vendor also sells its products at another farmers market.

2 §19-35-5. Legislative rules.

- 3 (a) The West Virginia Department of Health and Human Resources shall propose rules for
- 4 legislative approval in accordance with the provisions of article three, chapter twenty-nine-a of this
- 5 code for the purposes of implementing this article.
- 6 (b) The West Virginia Department of Health and Human Resources shall consult with the
- 7 West Virginia Department of Agriculture, and shall consider the guidelines established in the
- 8 Farmers Market Vendor Guide and Memorandum F-16, Food Permits at Farmers Markets as the
- 9 foundation for the rules.

(NOTE: The purpose of this bill is to establish a farmers market vendor permit and its scope and fees. It states a purpose and provides definitions. The bill permits consignment farmers markets. The bill requires the West Virginia Department of Health and Human Resources to propose rules for legislative approval.

§19-35-1 et seg are new; therefore, strike-throughs and underscoring have been omitted.

This bill was recommended for introduction and passage during the Regular Session of the Legislature by the Joint Committee on Agriculture and Rural Development.)